# **Pre-Rulemaking**

#### **Project Initiation: Rulemaking Plan\***



- Required for most new rulemakings
- Defines scope, approach, resource needs
- **Ensures** early Commission engagement before significant resource expenditures
- Delegated signatu<u>re</u> authority\*

\*Requires Commission **Approval** 

# Rulemaking Approach

Notice and Comment Rulemaking

### **Informing the Rulemaking**



**Proposed Rule\*** 



Final Rule\*



# **Public Involvement**

- Preliminary Rule Text\*
- Advanced Notice of Proposed Rulemaking\*
- Public Meeting(s)
- Regulatory Basis\*

Note: Tools may be selected depending on issue complexity

- Changes are non-controversial
- Significant Adverse Comments Are Not Anticipated

Performance Based

Informed

by Public

Input

Risk

Informed

Refined

**Approach** 

**Technically** Sound

- **Published for** public comment
- Presents basis for proposal and explains how/why it resolves the identified need
- Includes a Regulatory **Analysis**

**Public Input** Considered

- Amends the Code of Federal Regulations and establishes the implementation date
- Responds to all in-scope public comments
- **Explains** any changes in the final rule from the proposed rule and why those changes were made.

Direct Final Rule\*

Apply Principles of Good Regulation

Consider

# Rulemaking Approach

Notice and Comment Rulemaking

# Factors which may impact Rulemaking complexity

- Congressional interest
- Agreement State compatibility

Commission interest

Stakeholder interest

Technical complexity

**Backfit considerations** 

- Number of CFR Parts affected
- Interagency involvement
- Interagency coordination

 International and voluntary consensus standards

## Key References

- 10 CFR Part 2, "Agency Rules of Practice and Procedure," Subpart H, "Rulemaking"
- Management Directive 3.54, "NRC Information Collections Program"
- Management Directive 5.3, "Agreement State Participation in Working Groups"
- Management Directive 6.3, "The Rulemaking Process"
- Management Directive 9.3, "Organization and Functions, Advisory Committee on Reactor Safeguards"
- NUREG/BR-0053, "<u>U.S. NRC Regulations Handbook</u>"
- NUREG/BR-0058, "Regulatory Analysis Guidelines of the U.S. Nuclear Regulatory Commission"

- Staff Requirements Memorandum (SRM)-SECY-15-0129, "Commission Involvement in Early States of Rulemaking" (ML16034A441)
- SRM COMSECY-16-0029, "Final Rulemaking Plan Template" (ML19030A940)
- "Statement of Principles and Policy for the Agreement State Program; Policy Statement on Adequacy and Compatibility of Agreement State Programs" (62 FR 46517; September 3, 1997)
- NRC Public Web sites:
  - o <u>How We Regulate</u>
  - The Rulemaking Process
  - Rules and Petitions
  - Planned Rulemaking Activities
  - Rulemaking Documents

#### Point of Contact



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