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License Renewal Scoping Public Meeting

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

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PUBLIC MEETING ON THE LICENSE RENEWAL
SCOPING MEETING
RIVER BEND STATION, UNIT 1

+ + + + +

TUESDAY

SEPTEMBER 19, 2017

7:00 p.m.

+ + + + +

The Public Meeting was convened at St.
Francisville Town Hall, Town Hall Meeting Room, 11936
Ferdinand Street, St. Francisville, Louisiana 70775.

PRESENT:

DANIEL C. MUSSATTI, Facilitator

EMMANUEL SAYOC, Safety Project Manager

ROBERT HOFFMAN, Environmental Project Manager

GEORGE A. WILSON, Director of Division of License

Renewal

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1 P R O C E E D I N G S

2 MR. MUSSATTI: Thank you, everybody, for
3 coming out. My name is Dan Mussatti, and I'd like
4 to welcome you and thank you for participating in the
5 environmental scoping meeting to discuss the
6 relicensing application for River Bend Station.

7 My job here as a facilitator is to help
8 ensure that today's meeting is informative,
9 productive, and ends on time. I don't think the last
10 one's going to be a problem. Has everyone signed in
11 that's in here? If you haven't, I would appreciate
12 before you leave you sign up outside there. Grab any
13 of the paperwork out there that you think might be
14 informative to you. There's a CD out there that I
15 especially like. It's the annual CD that the NRC
16 puts out that tells you everything about all the
17 nuclear power plants in the country and what they're
18 doing and a little bit about what we're doing as an
19 agency.

20 The agenda for today is pretty simple.
21 I'm going to make a couple of opening comments and
22 then two members of the NRC staff that are here are
23 going to talk for a few minutes, and then we're going
24 to take public comments from anybody that really would
25 like to speak. And that's what we're really here

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1 for, is for your input into the relicensing process.

2 NRC is a safety-oriented organization,
3 and so I think what I want to do is start out by
4 mentioning a few basic housekeeping safety issues.
5 If we have to evacuate from here for any reason,
6 please don't go too far once you get outside so we
7 can do a nose count and make sure that everybody got
8 out safely. I don't think we're going to have any
9 problems and it's pretty straightforward.

10 The restrooms, if you don't know where
11 they are, go out this door, make a right, make a right
12 and it's down towards the end of the hallway. There
13 is a men's and ladies restroom right in between a
14 fountain, which reminds me that there's not supposed
15 to be any food or drink in the room, so we want to
16 stay away from that.

17 This is what's called a category three
18 meeting, and it's to identify key environmental type
19 issues related to the license renewal of the River
20 Bend Station Unit 1. This meeting lets NRC work
21 directly with the public so that we can understand
22 key issues that the public sees that we may not see
23 from where we are way over in Washington when we start
24 putting together the environmental impact statement
25 for this.

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1 We're going to run this as a Town Hall
2 meeting, which is a little bit more informal than
3 some that we have, but today's feedback is considered
4 to be public comment, and we have a court reporter
5 with us is going to be transcribing everything that
6 we that we say. Her name is Shara, and there'll be
7 some additional tips on how to speak here in just a
8 minute.

9 Some ground rules for what we do. If
10 you've got anything in your pocket that buzzes, rings,
11 beeps, or talks back to you, it would be appreciated
12 if you would just turn that thing off entirely. If
13 you have to leave it on because of the type of job
14 you've got, then throw her on vibrate. And if you
15 if you have to take a call for some reason, please
16 don't start talking until you get out of the door so
17 that we, you know, we don't distract anyone any more
18 than we necessarily have to.

19 We want to make everything informal today
20 so everyone's comfortable and feels like it's a
21 friendly atmosphere, but that doesn't mean we can
22 overlook some of the basic niceties of life. One
23 person talks at a time. We want to try to limit
24 everybody. We've only got two hours for this
25 meeting, and if I divide it through here, I think I

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1 can give every one of you about 20 minutes to be able
2 to speak, but normally we say three to five minutes
3 per speaker and then give somebody else a chance to
4 speak. Towards the end we can always come back and
5 when everyone's had a chance you can have another
6 chance to speak again.

7 If you walk out the door like I do after
8 an argument and say, "I should've said that", you can
9 always send the comments back into the NRC, and they
10 will be added to the public record just as if you
11 were here in this meeting. So you have unlimited
12 ways of being able to participate in this -- until
13 what is it October 23rd, is that the deadline?

14 MR. WILSON: Yes.

15 MR. MUSSATTI: October 23rd. That's when
16 the public comment period ends. The speakers need to
17 be able to be heard without any distractions, without
18 any background clutter noise, so please keep, you
19 know, side comments and sidebar discussions down to
20 a minimum, and when you're at the microphone, you
21 should speak as clearly and plainly as you possibly
22 can. Start by giving your name. If it's a challenge
23 to actually spell your name, you might actually help
24 by spelling your last name. My name is spelled, M-
25 u-s-s-a-t-t-i, Mussatti, so that way it'll help so

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1 that we've got an accurate report of what's going on
2 here.

3 And one more thing: This is a public
4 meeting for your input. We don't have any hardly
5 anybody out there that's planning on speaking. I
6 would encourage you to take your First Amendment right
7 seriously and say something. It's important for us
8 to know what people in the public think.

9 Does anyone have any questions? Then
10 what I think I'm going to do is I'm going to turn the
11 meeting over to -- Manny I think you're speaking
12 first, and I'm going to go sit down.

13 MR. SAYOC: Okay. Good evening. My
14 name is Emmanuel Sayoc, I'm a Safety Project Manager
15 for the division of license renewal for the office of
16 nuclear regulation for the NRC. With me today is Mr.
17 George Wilson, the Division Director for the division
18 of license renewal and Robert Hoffman, Environmental
19 Project Manager. Our goal is to provide you with an
20 overview of the license renewal process for River
21 Bend, focusing on safety and environmental reviews.
22 Next slide.

23 The NRC is a federal agency that
24 regulates the civilian use of nuclear material. The
25 Atomic Energy Act authorizes the NRC to grant a 40

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1 year license for nuclear power reactors. That 40-
2 year term was based primarily on economic
3 considerations and antitrust factors and mental
4 safety through technical limitations. The Atomic
5 Energy Act also allows for license renewal. The
6 NRC's mission is threefold: to ensure adequate
7 protection of public health and safety, to promote
8 common defense and security, and to protect the
9 environment. Next slide.

10 The NRC accomplishes its mission with a
11 combination of regulatory programs and processes,
12 such as establishing rules and regulations and
13 conducting oversight, which consists of conducting
14 inspections, issuing enforcement actions and
15 assisting --- I'm sorry -- and assessing license and
16 performance. We also evaluate operating experience
17 for nuclear plants across the country and
18 internationally as well.

19 The NRC has resident inspectors at all
20 operating nuclear power plants. For River Bend, as
21 you know, they're Jeffrey Sowa and Brian Parks.
22 These inspectors are considered eyes and ears of the
23 NRC. They carry out our safety mission on a daily
24 basis, and are the front lines of ensuring acceptable
25 safety performance and compliance with regulatory

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1 requirements. Next slide.

2 The River Bend construction permit was
3 issued by the NRC in March 1977. The operating
4 license was issued in November 1985, and the plant
5 began operations in June 1986. The River Bend
6 operating license expires in August 2025 and the
7 licensee submitted the license renewal application in
8 May 2017 to seek operations through August 2045.
9 Next slide.

10 This slide illustrates the overall
11 regulatory process for safety during the license
12 renewal period. The left side is the same as the
13 slide we discussed earlier. The regulatory framework
14 continues to be maintained to be effective during the
15 River Bend license renewal period. The aging
16 management box to the right represents the additional
17 licensing base requirements for license renewal.
18 Next slide.

19 The regulations of license renewal are
20 described by two principles. To effectively
21 communicate these principles, I need to describe the
22 licensing basis concept. Licensing basis consists
23 of design, operational requirements, and conditions
24 that must be met for the plant to comply with its
25 operating license. The primary focus of these

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1 requirements is to maintain public health and safety.
2 They serve as a basis on which NRC originally licensed
3 the plant. To continue to operate, that plant must
4 conform with this licensing basis. The first license
5 renewal principle is that the current regulatory
6 process is adequate. The relationship between our
7 regulations, licensing, and oversight activities
8 provides for adequate protection of public health and
9 safety at every point during the plant's life.

10 The second license renewal principle
11 describes maintaining the current license basis for
12 the plant in the same manner and the same extent as
13 during the original licensing term. This includes
14 any additional regulatory changes or requirements
15 that were implemented based on operating experience.

16 The one change to the current license
17 basis is the inclusion of aging management activities
18 to comply with Part 54. Next slide.

19 This flowchart highlights that the
20 license renewal involves two parallel reviews: the
21 safety review and the environmental review. These
22 two reviews evaluate separate aspects of the license
23 renewal application. It also features three other
24 considerations in the NRC decision on whether or not
25 to renew an operating license.

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1 The dotted lines show that hearings may
2 be conducted if interested stakeholders submit
3 concerns or contentions and the request for a hearing
4 is granted. The Atomic Safety and Licensing Board,
5 which is an independent body of judges, will conduct
6 these hearings. The Commission considers the outcome
7 of the hearing process and its decision on whether or
8 not to issue a renewed operating license.

9 As part of the environmental review, the
10 staff consults with local, state, federal, and tribal
11 officials and staff may hold public meetings to
12 receive comments of the drafted environment impact
13 statement.

14 Now, Robert Hoffman will continue with
15 the discussion on environmental review.

16 MR. HOFFMAN: Thanks, Manny. The
17 environmental reviewing is performed in accordance
18 with the National Environmental Policy Act of 1969,
19 commonly referred to as NEPA. NEPA established a
20 national policy for considering environmental impacts
21 and provides the basic architecture for federal and
22 environmental reviews.

23 All federal agencies must follow a
24 systematic approach in evaluating potential impacts
25 of their actions, and also to assess alternatives to

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1 those actions. The NEPA process allows both public
2 participation and public disclosure. The two primary
3 parts of the process designed to allow public
4 participation are during the public scoping meeting
5 and during the public comment period. The public
6 scoping meeting is what we are participating in today.

7 Following publication of the draft
8 supplemental EIS, or SEIS, the NRC allows an
9 opportunity to hold a second public meeting during
10 the public comment period on the draft SEIS. Next
11 slide, please.

12 I'd like to discuss what we mean by
13 scoping. Scoping is the process used to determine
14 the range of issues and alternatives to be considered
15 in the EIS, and it is intended to ensure that concerns
16 are identified early and properly evaluated. Next
17 slide.

18 Scoping is used to define a proposed
19 action. With regard to River Bend, the NRC's
20 proposed action is to decide whether to renew the
21 River Bend Station's Unit 1 operating license for an
22 additional 20 years. Identifying significant issues.
23 Scoping inputs are also used to identify these
24 significant issues. NRC prepared NUREG-1437, the
25 Generic Environmental Impact Statement for License

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1 Renewal of Nuclear Power Plants. This generic EIS,
2 or GEIS, identified and evaluated 61 environmental
3 issues that are generic to all US nuclear power
4 plants. However, the GEIS also identified 17
5 environmental issues that require an additional site-
6 specific analysis, the results of which will be the
7 focus of the supplemental EIS now being prepared.

8 Scoping also is used to identify
9 consulting agencies, assemble NRC's interdisciplinary
10 review team, and determine additional data that may
11 need to be collected or developed to support the
12 environmental analysis. Next slide.

13 The NRC issues the following documents in
14 association with the environmental scoping process.
15 The notice of intent to prepare the supplemental
16 environmental statement informs the public about the
17 scoping process. The notice identifies the federal
18 action, the comment period, and methods by which
19 comments can be provided. NRC also issues scoping
20 letters to federal, state, and tribal government
21 agencies and press releases and newspaper advisements
22 to announce the public meeting and scoping process.

23 At the conclusion of the scoping process,
24 the NRC prepares and issues an environmental scoping
25 summary report that identifies comments received

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1 during the scoping period, provides responses to the
2 comments received, and identifies significant issues
3 identified as a result of the scoping process. Next
4 slide.

5 For the environmental review, NRC looks
6 at a wide range of environmental issues and evaluates
7 the impacts of those issues with respect to license
8 renewal as shown on this slide. The focus of this
9 review is on the 17 site-specific issues identified
10 in the GEIS, as well as on any new and significant
11 information pertaining to the generic environmental
12 issues. The environmental review considers
13 mitigation for those impacts considered significant.

14 The NRC also considers the impacts of
15 alternatives to license renewal including the impacts
16 of not issuing a renewed license. We document our
17 review in a supplemental environmental impact
18 statement, which is made publicly available. Next
19 slide.

20 In conducting our environmental review,
21 we consult with various federal, state, and local
22 officials as well as tribal leaders and gather
23 pertinent information from these sources to ensure it
24 is considered in our analysis. Examples of these
25 consultations include the Environmental Protection

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1 Agency, the National Marine Fisheries Service, which
2 is an agency under the National Oceanic and
3 Atmospheric Administration, NOAA, and the Fish and
4 Wildlife Service.

5 Ultimately, the purpose of the
6 environmental review is to determine whether or not
7 the environmental impacts of license renewal could be
8 so great that license renewal would become
9 unreasonable. The SEIS will be considered in
10 conjunction with other safety-related reviews in
11 recommending to the Commission whether to renew River
12 Bend's operating license.

13 I would now like to turn the presentation
14 back over to Manny, who will discuss with you the
15 safety review component of the license renewal
16 process.

17 MR. SAYOC: This flowchart highlights the
18 license renewal safety review. The purpose of the
19 safety review is to verify that River Bend has fully
20 analyzed the management of aging effects to conclude
21 that the plant can be operated safely during the
22 period of extended operation. The license renewal
23 application must contain technical information and
24 evaluations about the different types of plant aging
25 that might be encountered at the plant and how River

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1 Bend will manage or mitigate those aging effects.

2 After completion of the evaluation, the
3 staff's review is documented in the safety evaluation
4 report. In addition, a regional inspection report
5 and a Regional Administrator's recommendation are
6 issued to document the results of inspections
7 conducted and the overall regional oversight. One
8 of these considerations is the independent review
9 performed by the Advisory Committee for Reactor
10 Safeguards, commonly referred to as ACRS.
11 Statutorily mandated by the Atomic Energy Act of 1954,
12 the ACRS is a group of independent scientists and
13 nuclear safety experts who serve as a consulting body
14 to the Commission. The ACRS reviews the license
15 renewal application, the NRC staff's safety
16 evaluation, and inspection findings. The ACRS
17 reports their findings and makes recommendations
18 directly to the Commission.

19 Subsequently, the results of the
20 evaluation are reviewed by the ACRS, and based on the
21 review of the information presented, the ACRS issues
22 a recommendation letter whether to grant the renewed
23 license. This step is very valuable since it
24 provides an independent third-party assessment of the
25 information.

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1 The dotted lines show that hearings may
2 be conducted if interested stakeholders submit
3 concerns or contentions and their request for a
4 hearing is granted. The Atomic Safety and Licensing
5 Board, which is an independent body of judges, will
6 conduct these hearings. The Commission considers the
7 outcome of the hearing process in its decision on
8 whether or not to issue a renewed operating license.
9 Next slide.

10 In summary, before deciding to issue a
11 renewed operating license, the Commission considers
12 various factors. They are namely the staff's safety
13 review, which is documented in the safety evaluation
14 report, the staff's environmental review, which
15 involves preparation of our environmental impact
16 statement, the NRC inspection findings and
17 conclusions, recommendations from the Advisory
18 Committee for Reactor Safeguards, and if a hearing is
19 conducted, the outcome of that process is considered
20 as well.

21 It is the goal of the NRC staff to
22 complete the license renewal review and issue a
23 renewed operating license in 18 months from the time
24 that application is accepted if a hearing is not
25 involved. If contentions are proffered and admitted

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1 to hearing, then the schedule is typically extended
2 to 30 months to accommodate the hearing process.

3 That completes our presentation on the
4 license renewal review process. Next slide.

5 This slide shows important milestones for
6 the safety review process. It is important to know
7 that these dates are tentative. If any issues are
8 identified during the review, delays may result. If
9 significant issues are identified, the license
10 renewal review may be suspended indefinitely or
11 terminated. I'll note that the safety evaluation
12 report is a publicly available report that we will
13 issue documenting the results of our review and the
14 Advisory Committee for Reactor Safeguard meetings are
15 open to the public. They are held at our headquarters
16 in Washington DC. We have now completed NRC's
17 presentation. I'll now turn it over to Mr. Daniel
18 Mussatti.

19 MR. MUSSATTI: Okay. As I mentioned
20 earlier, we didn't have anybody that actually signed
21 up so that they could speak, but we do have somebody
22 that's got a yellow card. Would you step up to the
23 microphone and introduce yourself, please.

24 MR. COUHIG: Thank you. My name is Kevin
25 Couhig. I'm the Parish President of West Feliciana

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1 Parish, the parish that the nuclear facility resides
2 in.

3 I want to start out by saying I was in
4 favor of the nuclear station here, and I am in favor
5 of the renewal, but I do want to speak to you tonight
6 about a couple of concerns that I have.

7 In my job, I'm the Chief Executive
8 Officer of the county or parish, and as such I am
9 also the head of Homeland Security, and that means
10 that I have to work with our budget, our sheriff, our
11 first responders with the Entergy facility and so
12 forth to do regular operations of tests and exercise
13 to be prepared in the event of nuclear emergencies.

14 Those don't come for free, and one of the
15 concerns that I want to express to you and to the
16 owners of the nuclear facility is because of their
17 aggressive posture and abating taxes and avoiding
18 taxes in our parish, it's become increasingly more
19 difficult for us to afford to perform the necessary
20 tasks that we are called upon to perform in terms of
21 being -- providing those kinds of exercises and
22 services.

23 And I would like to see something
24 addressed during this process of renewal, which
25 again, I'm in favor of, to address the fact that

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1 although the facility continues to operate safely, it
2 is an aging facility. In the environment that we're
3 in today there are two substantive differences
4 between the environment when the facility was first
5 permitted. One, nuclear waste remains in our county
6 or parish for the rest of time as far as we can tell.
7 We'd like to know what the financial plan is for that
8 nuclear waste.

9 Someone is going to be in my job 400 years
10 from now, and that nuclear waste will still be
11 radioactive 400 years from now. I'd like to know
12 what the plans are in terms of post decommissioning,
13 whether the renewal goes forward or not, how and who
14 is going to be responsible for that because the
15 community was promised by both regulators and the
16 company that the waste would be transmitted out of
17 our community to a central site in Nevada, and that's
18 not occurred. So we'd like to know what's the plan?

19 The second thing is as I mentioned it's
20 becoming increasingly difficult for us to afford --
21 we're a small rural parish -- to afford to support
22 the public safety needs that are generated by the
23 nuclear facility in our community, and we would like
24 to know what the plan is there because on the arc
25 that we're on now, sometime during the 20 year

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1 extension that the company is asking for, they will
2 no longer pay any property tax. So those are the two
3 things that we would ask that they address or that
4 the regulators make part of the regulatory hearing.
5 I think that's it. Thank you.

6 MR. MUSSATTI: Thank you very much. Is
7 there anybody else that would like to speak? Well,
8 I would like to identify Bill Maguire in the audience
9 here. He's the River Bend site VP, and he has
10 graciously volunteered to answer any questions after
11 we get done here if somebody has a question that they
12 don't want to bring up in front of this forum but
13 would like to ask.

14 Nobody's got the urge to fulfill their
15 rights to free speech? Does this mean that we're
16 approaching the end of this meeting? Okay. Well, I
17 would like to thank you all for coming tonight. Yes?
18 Yes. Thank you for calling my attention to the slide
19 here. I would like to thank you all for coming here
20 tonight. Before we go, I'd like to remind everyone
21 who hasn't signed in to please, if you would sign in
22 outside there and gather any of the material you want.

23 Last but not least we're always looking
24 for important information to give us feedback on how
25 we do in these sorts of meetings, and there are

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1 feedback forms that are out there for you. You can
2 take one with you. You can sign it now and fill it
3 out now, or you can take it with you and take it home.
4 It's a two-sided form and if you fold it properly,
5 it's got a self-addressed stamped envelope on the
6 outside of it so you don't have to even put a stamp
7 on it. And if you don't want to even do that, you
8 can go online to the NRC webpage, www.NRC.gov, upper
9 right-hand corner there's a search box. Type in NRC
10 form 659 and a little screen will pop up that tells
11 you all of the places you can find that, and you'd be
12 able to find a blank form right there that you can
13 fill out and send back in.

14 By mail, you can send in comments to the
15 Chief, Rules, Announcements, and Directives Branch,
16 Division of Administrative Services. All those fancy
17 letters leads to the big building shaped like a
18 triangle not the bigger building that's shaped like
19 a square, and that's the Nuclear Regulatory
20 Commission's office in Washington DC. Our Internet
21 address for public comment is www.regulations.gov,
22 and you have to type in that docket ID that's down
23 there on it. Your handouts have got this on there
24 as slide number 17.

25 So with that housekeeping, I think that

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1 we're pretty much down with what we need to do, and
2 I think this meeting is officially adjourned.

3 (Whereupon, the proceedings went off the
4 record at 7:28 p.m.)

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