

## UNITED STATES NUCLEAR REGULATORY COMMISSION

WASHINGTON, D.C. 20555-0001

March 30, 2016

Mr. Edward D. Halpin Senior Vice President and Chief Nuclear Officer Pacific Gas and Electric Company P.O. Box 56 Mail Code 104/6 Avila Beach, CA 93424

SUBJECT:

DIABLO CANYON POWER PLANT, UNIT NOS. 1 AND 2 – INTERIM STAFF RESPONSE TO REEVALUATED FLOOD HAZARDS SUBMITTED IN RESPONSE TO 10 CFR 50.54(f) INFORMATION REQUEST – FLOOD-

CAUSING MECHANISM REEVALUATION (CAC NOS. MF6039 AND MF6040)

Dear Mr. Halpin:

The purpose of this letter is to provide a summary of the U.S. Nuclear Regulatory Commission (NRC) staff's assessment of the re-evaluated flood-causing mechanisms described in the March 11, 2015 (Agencywide Documents Access and Management System (ADAMS) Accession No. ML15071A045), flood hazard reevaluation report (FHRR) submitted by Pacific Gas and Electric Company (PG&E, the licensee) for Diablo Canyon Power Plant, Unit Nos. 1 and 2 (Diablo Canyon), as well as supplemental information resulting from requests for additional information and audits.

By letter dated March 12, 2012, the NRC issued a request for information pursuant to Title 10 of the *Code of Federal Regulations*, Section 50.54(f) (hereafter referred to as the 50.54(f) letter) (ADAMS Accession No. ML12053A340). The request was issued as part of implementing lessons-learned from the accident at the Fukushima Dai-ichi nuclear power plant. Enclosure 2 to the 50.54(f) letter requested licensees to re-evaluate flood-causing mechanisms using present-day methodologies and guidance. Concurrently with the reevaluation of flooding hazards, licensees were required to develop and implement mitigating strategies in accordance with NRC Order EA-12-049, "Requirements for Mitigation Strategies for Beyond-Design-Basis External Events" (ADAMS Accession No. ML12054A735). On March 30, 2015, the Commission provided Staff Requirements Memoranda (SRM) (ADAMS Accession No. ML15089A236) to COMSECY-14-0037, "Integration of Mitigating Strategies for Beyond-Design-Basis External Events and the Reevaluation of Flooding Hazards," dated November 21, 2014 (ADAMS Accession No. ML14309A256), affirming that licensees need to address the reevaluated flooding hazards within their mitigating strategies for beyond-design-basis external events.

The NRC staff has reviewed the information submitted by the licensee and has summarized the results of the review in the tables provided as an Enclosure to this letter. Table 1 provides the current design-basis flood hazard mechanisms. Table 2 provides the reevaluated flood hazard mechanisms; however, the reevaluated flood hazard mechanisms bounded by the current design-basis (Table 1) are not included.

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The NRC staff has concluded that the licensee's reevaluated flood hazards information, as summarized in the Enclosure, is suitable for the assessment of mitigating strategies developed in response to Order EA-12-049 (i.e., defines the mitigating strategies flood hazard information described in Nuclear Energy Institute (NEI) guidance document NEI 12-06, "Diverse and Flexible Coping Strategies (FLEX) Implementation Guide") for Diablo Canyon. Further, the NRC staff has concluded that the licensee's reevaluated flood hazard information is a suitable input for other assessments associated with Near-Term Task Force Recommendation 2.1 "Flooding". The NRC staff plans to issue a staff assessment documenting the basis for these conclusions at a later time.

Revision 2 of NEI 12-06 includes a methodology to perform a Mitigating Strategies Assessment (MSA) with respect to the reevaluated flood hazards. On February 29, 2016, the NRC staff published Japan Lessons-Learned Division Interim Staff Guidance (ISG) JLD-ISG-2012-01, Revision 1, "Compliance with Order EA-12-049, Order Modifying Licenses with Regard to Requirements for Mitigation Strategies for Beyond-Design-Basis External Events," (ADAMS Accession No. ML15357A142) in the *Federal Register* (81 FR 10283). This ISG endorses Revision 2 of NEI 12-06 (ADAMS Accession No. ML16005A625), dated December 2015. Based on the guidance provided in Revision 2 of the NEI 12-06 guidance document, flood event duration parameters and applicable flood associated effects should be considered as part of the Diablo Canyon MSA. The NRC staff will evaluate the flood event duration parameters (including warning time and period of inundation) and flood-related associated effects developed by the licensee during the NRC staff's review of the MSA.

As stated above, Table 2 of the enclosure to this letter describes the reevaluated flood hazards that exceed the current design-basis. In order to complete its response to the information requested by Enclosure 2 to the 50.54(f) letter, the licensee is expected to submit an integrated assessment or a focused evaluation, as appropriate, to address these reevaluated flood hazards, as described in the NRC letter, "Coordination of Request for Information Regarding Flooding Hazard Reevaluation and Mitigating Strategies for Beyond-Design-Basis External Events" (ADAMS Accession No. ML15174A257). This letter describes the changes in the NRC's approach to the flood hazard reevaluations that were approved by the Commission in its SRM to COMSECY-15-0019, "Closure Plan for the Reevaluation of Flooding Hazards for Operating Nuclear Power Plants" (ADAMS Accession No. ML15209A682).

If you have any questions, please contact me at (301) 415-2915 or e-mail at Victor.Hall@nrc.gov.

Sincerely,

Victor Hall, Senior Project Manager Hazards Management Branch Japan Lessons-Learned Division Office of Nuclear Reactor Regulation

Docket Nos. 50-275 and 50-323

Enclosure:

Summary of Results of Flooding Hazard Re-Evaluation Report

cc w/encl: Distribution via Listserv

## ENCLOSURE:

## SUMMARY TABLES OF REEVALUATED FLOOD HAZARD LEVELS

Table 1. Current Design Basis Flood Hazards for Use in the MSA

Mechanism	Stillwater Elevation	Waves/ Runup	Design Basis Hazard Elevation	Reference
Local Intense Precipitation				•
	No Impact on the Site Identified	No Impact on the Site Identified	No Impact on the Site Identified	FHRR Section 2.3.2.1
Streams and Rivers				
Diablo Creek	81.9 ft. NAVD88	Not applicable	81.9 ft. NAVD88	FHRR Section 2.3.2.2
Failure of Dams and Onsite Water Control/Storage Structures				
	No Impact on the Site Identified	No Impact on the Site Identified	No Impact on the Site Identified	FHRR Section 2.3.2.3
Storm Surge				
Storm Surge	No Impact on the Site Identified	No Impact on the Site Identified	No Impact on the Site Identified	FHRR Section 2.3.2.4
Seiche				
	No Impact on the Site Identified	No Impact on the Site Identified	No Impact on the Site Identified	FHRR Section 2.3.2.5
Tsunami				
Distantly-Generated Tsunamis	20.0 ft.	10.3 ft	30.3 ft.	FHRR Section 2.3.2.6.1
	NAVD88		NAVD88	FHRR Section 2.3.2.13
Near-Shore Tsunamis	9.2 ft.	25.7 ft	34.9 ft.	FHRR Section 2.3.2.6.2
	NAVD88		NAVD88	FHRR Section 2.3.2.13
Ice-Induced Flooding				
	Not included in DB	Not included in DB	Not included in DB	FHRR Section 2.3.2.7

Table 1. Current Design Basis Flood Hazards for Use in the MSA

Mechanism	Stillwater Elevation	Waves/ Runup	Design Basis Hazard Elevation	Reference
Channel Migrations/Diversions				
	Not included in DB	Not included in DB	Not included in DB	FHRR Section 2.3.2.8

Note 1: Reported values are rounded to the nearest one-tenth of a foot.

Table 2. Reevaluated Flood Hazards for Flood-Causing Mechanisms for Use in the MSA

Mechanism	Stillwater Elevation	Waves/ Runup	Reevaluated Hazard Elevation	Reference
Local Intense Precipitation				
Door/Unit No. A2.1	87.4 ft. NAVD88	Minimal	87.4 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No. BU102	87.4 ft. NAVD88	Minimal	87.4 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit NoBU103	87.3 ft. NAVD88	Minimal	87.3 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No A3.1	87.4 ft. NAVD88	Minimal	87.4 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No A3.2	87.4 ft. NAVD88	Minimal	87.4 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No A3.3	87.3 ft. NAVD88	Minimal	87.3 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit NoBU104/5	87.3 ft. NAVD88	Minimal	87.3 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.101-1	87.7 ft. NAVD88	Minimal	87.7 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.102-1	87.7 ft. NAVD88	Minimal	87.7 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.119-1	87.9 ft. NAVD88	Minimal	87.9 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.122-1	88.1 ft. NAVD88	Minimal	88.1 ft. NAVD88	FHRR Enclosure 1 Table 3-5

Table 2. Reevaluated Flood Hazards for Flood-Causing Mechanisms for Use in the MSA

Mechanism	Stillwater Elevation	Waves/ Runup	Reevaluated Hazard Elevation	Reference
Door/Unit No.C1.1	87.6 ft. NAVD88	Minimal	87.6 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.129	87.6 ft. NAVD88	Minimal	87.6 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.130	87.5 ft. NAVD88	Minimal	87.5 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.C1.2	87.7 ft. NAVD88	Minimal	87.7 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit NoBU108-2	87.3 ft. NAVD88	Minimal	87.3 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit NoBU105-2	87.3 ft. NAVD88	Minimal	87.3 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No BU106-2	87.5 ft. NAVD88	Minimal	87.5 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit NoB2.1	87.6 ft. NAVD88	Minimal	87.6 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No. BU101	87.3 ft. NAVD88	Minimal	87.3 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit NoB1.1	87.6 ft. NAVD88	Minimal	87.6 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit NoB1.2	87.6 ft. NAVD88	Minimal	87.6 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.101-2	87.8 ft. NAVD88	Minimal	87.8 ft. NAVD88	FHRR Enclosure 1 Table 3-5

Table 2. Reevaluated Flood Hazards for Flood-Causing Mechanisms for Use in the MSA

Mechanism	Stillwater Elevation	Waves/ Runup	Reevaluated Hazard Elevation	Reference
Door/Unit No.102-2	87.8 ft. NAVD88	Minimal	87.8 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.119-2	87.9 ft. NAVD88	Minimal	87.9 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.122-2	88.0 ft. NAVD88	Minimal	88.0 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.192-1	88.2 ft. NAVD88	Minimal	88.2 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.191-1	88.0 ft. NAVD88	Minimal	88.0 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.194-1	88.0 ft. NAVD88	Minimal	88.0 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.192-2	88.1 ft. NAVD88	Minimal	88.1 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.191-2/191A-2	88.0 ft. NAVD88	Minimal	88.0 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.194-2	87.9 ft. NAVD88	Minimal	87.9 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No363-1	117.6 ft. NAVD88	Minimal	117.6 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No361-1	117.9 ft. NAVD88	Minimal	117.9 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.360-1	117.9 ft. NAVD88	Minimal	117.9 ft. NAVD88	FHRR Enclosure 1 Table 3-5

Table 2. Reevaluated Flood Hazards for Flood-Causing Mechanisms for Use in the MSA

Mechanism	Stillwater Elevation	Waves/ Runup	Reevaluated Hazard Elevation	Reference
Door/Unit No355-1	117.9 ft. NAVD88	Minimal	117.9 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No354-1	117.9 ft. NAVD88	Minimal	117.9 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.360-2	117.9 ft. NAVD88	Minimal	117.9 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No.361-2	117.9 ft. NAVD88	Minimal	117.9 ft. NAVD88	FHRR Enclosure 1 Table 3-5
Door/Unit No363-2	117.5 ft. NAVD88	Minimal	117.5 ft. NAVD88	FHRR Enclosure 1 Table 3-5

Note 1: The licensee is expected to develop flood event duration parameters and applicable flood associated effects to conduct the MSA. The staff will evaluate the flood event duration parameters (including warning time and period of inundation) and flood associated effects during its review of the MSA.

Note 2: Reevaluated hazard mechanisms bounded by the current design basis (see Table 1) are not included in this table

Note 3: Reported values are rounded to the nearest one-tenth of a foot.

If you have any questions, please contact me at (301) 415-2915 or e-mail at Victor.Hall@nrc.gov.

Sincerely,

/RA/

Victor Hall, Senior Project Manager Hazards Management Branch Japan Lessons-Learned Division Office of Nuclear Reactor Regulation

Docket Nos. 50-275 and 50-323

Enclosure:

Summary of Results of Flooding Hazard Re-Evaluation Report

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