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10 CFR Part 20: Public Meeting

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UNITED STATES OF AMERICA

NUCLEAR REGULATORY COMMISSION

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ADVANCE NOTICE OF PROPOSED RULEMAKING

10 CFR PART 20

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PUBLIC MEETING

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THURSDAY

OCTOBER 16, 2014

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The Public Meeting convened in O3B04, One White
Flint North, 11555 Rockville Pike, Rockville, Maryland,
at 1:00 p.m., Richard Chang, facilitator, presiding.

NRC STAFF PRESENT:

RICHARD CHANG

RICHARD CONATSER

DONALD COOL

MICHELE DeSOUZA

STEVE GARRY

VINCE HOLOHAN

CARDELIA MAUPIN

ROGER PEDERSON

SOLOMON SAHLE

ALSO PRESENT:

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1 ELLEN ANDERSON, NEI

2 KEITH BROWN, University of Pennsylvania

3 JAMES CARSWELL, Southern Nuclear

4 MARVIN LEWIS

5 RALPH LIETO, Saint Joseph Mercy Health System

6 RUTH THOMAS

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P-R-O-C-E-E-D-I-N-G-S

(1:03 p.m.)

1 OPERATOR: Welcome and thank you for
2 standing by. At this time, all participants are in a
3 listen-only mode until the question and answer sessions
4 of today's conference. At those times, you may press
5 *1 on your touch tone phone to ask a question.

6 I would now like to turn the conference over
7 to Mr. Richard Chang. Thank you, you may begin.

8 MR. CHANG: Thank you. Good afternoon,
9 everyone. My name is Richard Chang from the NRC's
10 office of Nuclear Materials Safety and Safeguards, or
11 NMSS. I'd like to welcome you to today's meeting.

12 I'll be serving as your facilitator today,
13 and my role is to help ensure that today's session is
14 both informative as well as productive. Today's
15 session is the fourth of several meetings to receive
16 input from stakeholders on the development of a draft
17 regulatory basis to support potential changes to the
18 NRC's current radiation protection regulations
19 contained in 10 CFR Part 20, Standards for Protection
20 Against Radiation.

21 The goal of this effort is to achieve
22 greater alignment between 10 CFR Part 20 and the 2007
23 recommendations of the International Commission on
24
25

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1 Radiological Protection contained in ICRP Publication
2 103.

3 On September 24th, we held our kickoff
4 meeting for this effort. At that meeting, we provided
5 a general overview, background information, a general
6 discussion of the main issues and a discussion of plans
7 for upcoming meetings.

8 Our meeting on October 2nd focused on
9 updates to 10 CFR 20 to align with the International
10 Commission on Radiological Protection Publication 103,
11 methodology and terminology, as well as occupational
12 dose limits for the lens of the eye.

13 Last Thursday, we focused on dose limits
14 for embryos and the fetus of a declared pregnant
15 occupational worker, and on individual protection in
16 ALARA of planning.

17 Today, our focus is on Issue 6: Reporting
18 of Occupational Exposures, and Issue 5: Metrication
19 Units of Radiation Exposure. Specific questions on
20 these topics were included in the Advance Notice of
21 Proposed Rulemaking, or ANPR, published in the Federal
22 Register on July 25, 2014.

23 You can access the ANPR through our
24 Agency-wide Document Access and Management System,
25 ADAMS. The accession number is ML 14183B015.

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1 This is a category 3 public meeting, which
2 means that numbers of the public can participate at
3 designated points throughout the meeting. Hopefully
4 everyone has signed in and received copies of the
5 handouts. These include the meeting agenda, the
6 presentation slides, the Federal Register notice that
7 contains the ANPR, and the staff's issue papers on
8 today's topics, as well as a feedback form.

9 You can sign in, and find all the material
10 in the hall right outside. For the folks on the phone,
11 you can find the material included with the meeting
12 announcement on the NRC website. Before I introduce
13 our speakers, I'd like to take a few minutes to go
14 through some logistics.

15 First, this meeting is being transcribed.
16 So, we want to make sure that our transcriber, John, can
17 get a clear copy of this meeting. Therefore, we ask
18 that you please turn off or mute any device and that you
19 minimize side conversations.

20 Also, we want everyone to know that though
21 your feedback will be included on the transcript, only
22 written comments will be addressed in the regulatory
23 basis. So, please be sure to submit your comments in
24 writing.

25 We'll tell you how you can do that during

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1 the meeting. To get to the restrooms, just head down
2 the hallway and turn left for the men's room. Turn
3 right for the ladies' room.

4 If we're asked to evacuate the building,
5 please follow staff directions, and we'll keep everyone
6 together as best as we can, and as we muster outside and
7 make sure that we can account for everyone.

8 At the end of the meeting, please complete
9 the feedback forms and return them to us. The feedback
10 you provide on the forms is important, and helps us to
11 continually improve our meetings. So, there will be
12 opportunities for us to ask questions for each topic as
13 identified in the agenda.

14 In addition, towards the end of this
15 meeting, questions from previous topics related to this
16 advanced notice of proposed rulemaking will be
17 addressed.

18 For folks on the phone, be aware that you'll
19 be muted until we're ready to take your questions and
20 comments.

21 We have our operator, Sheila, helping us
22 with this. So, when you want to speak, just press *1.
23 This will let me know that you wish to speak. I'll then
24 ask the operator to unmute you, and you'll be able to
25 speak.

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1 For all speakers, please identify yourself
2 and your organization. We're going to try hard to stay
3 on time. We'll have to be flexible on how much time
4 we'll have for both questions and comments. Any
5 questions at this time?

6 Okay, well, let's get started. Let me
7 introduce our first speaker, Ms. Cardelia Maupin, a
8 senior project manager in our Office of Nuclear
9 Materials Safety and Safeguards. Cardelia will
10 discuss reporting of occupational exposures.
11 Cardelia?

12 MS. MAUPIN: Thank you, everyone. Thank
13 you for joining us today. Could I have the next slide,
14 please?

15 Occupational dose reporting requirements
16 are contained in NRC 10 CFR 20.2206. These provisions
17 require seven categories of licensees to provide on an
18 annual basis reports to the NRC by April 30th of each
19 year. As you can see, these include commercial power
20 plants, industrial radiographers, fuel processors,
21 independent spent fuel storage installations,
22 manufacturers and distributors of certain byproduct
23 materials.

24 In this category, NRC licensees that
25 include nuclear pharmacies would also be covered in that

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1 area. Also, other manufacturers and distributors of
2 what we call our type A licensees.

3 Right now, we also have low level waste
4 facilities, and high level waste facilities captured in
5 those categories, but as you're aware, the NRC at the
6 present time has no licensees that are in those
7 categories. As such, there are no licensees that are
8 currently in NRC's Radiation Exposure Information and
9 Reporting System, which will from here forward be
10 referred to as REIRS. Next slide, please.

11 The reporting requirements were first
12 adopted by the NRC back in December of 1968. When those
13 requirements were first put in place, the NRC came up
14 with, in their statements of consideration, what they
15 thought were the purpose or the objective of these
16 reporting requirements, and these were to identify
17 those individuals whose occupational exposures are
18 monitored by more than one licensee.

19 We still have that concern today. Also,
20 the evaluation of occupational exposure trends from
21 year-to-year; once again, we still have that concern.
22 Implementation of corrective and effective measures for
23 trends indicate increased radiation exposures.

24 We would like to look into that. And also,
25 as we all -- at the present time, the development of any

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1 potential revisions to our radiation protection
2 standards. Next slide, please.

3 After a series of amendments in the 80's
4 time frame, we initially were at four categories, but
5 we came up with the present seven. When we made our
6 amendments to Part 20 back in 1991, in our statements
7 of consideration, we added the following purpose for
8 requiring these reporting requirements.

9 They included the evaluation of the risk of
10 radiation exposure associated with activities in NRC
11 licensed facilities, the assessment of licensee's
12 Radiation Protection Program, and the evaluation of the
13 effectiveness of NRC's regulatory program. Next
14 slide, please.

15 In an SRM dated December 17 of 2012, the
16 Commission directed the staff to improve the reporting
17 of occupational exposure by NRC and Agreement State
18 licensees, some of which do not currently submit
19 reports. Next slide.

20 In looking at the direction to the staff
21 from the Commission, one must fully understand the
22 existing regulatory framework. With the passage of the
23 -- with the amendment of Atomic Energy Act in 1959 to
24 add Section 274B, which provided for the Agreement State
25 Program, we see the opportunity for the NRC to

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1 relinquish authority in certain areas, and for the
2 states to assume that -- to assume those
3 responsibilities under their state laws and under their
4 state regulations.

5 At present, we have 37 Agreement States who
6 have taken advantage of that opportunity, and the
7 Agreement States regulate the majority of the
8 radioactive material in this country. It is estimated
9 that we have approximately 22,400 radioactive material
10 licensees that have been issued in this country for
11 medical, academic, industrial and general uses.

12 Of that, 87 percent are regulated by the
13 agreement states, and only 12.5 is regulated by the NRC.
14 To further complicate the direction that has been given
15 by the Commission, the Agreement States are not required
16 to adopt the reporting requirements in 10 CFR 20.2206.

17 As such, 87.5 percent -- at a minimum, at
18 least 87.5 percent of the radioactive material
19 licensees are not captured in our current REIRS
20 database. More over, medical licensees, along with a
21 number of other categories of NRC radioactive materials
22 licensees identified in the reporting issue paper are
23 not subject to NRC's reporting requirements.

24 So, NRC's own medical licensees are not
25 required to report. You add on that -- so, in looking

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1 at this overall regulatory framework, you have the issue
2 of the Agreement States. You have the majority of the
3 radioactive material licensees in this country. Then
4 you have the medical licensees in all these other
5 categories, who, even though they're in NRC's
6 jurisdiction, they're not required to report.

7 So, NRC is unable to develop an overall
8 assessment of the occupational doses from the various
9 uses of representative material in this country. So,
10 in order for the staff really to address this issue,
11 there has to be, there must be, extensive cooperation
12 and collaboration between the NRC, the agreement
13 states, and representative material licensees.

14 That's the only way this issue of improving
15 the reporting of occupational exposure can be
16 addressed. Next slide, please.

17 Now, when you think of these additional
18 categories, some people might just say, "Medical." But
19 there's a lot of different applications that you very
20 well know in terms of medical applications. The
21 technology is constantly evolving almost at a
22 phenomenal pace.

23 So, you just can't say, "Medical." You
24 also have to look at the different types of quantities
25 that a license authorizes, because there -- some

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1 licensees are authorized large quantities of
2 representative material, such as a broad scope medical
3 institution, who might even have some PET operations
4 onsite.

5 So, the more quantities authorized to the
6 way the potential of more occupational exposure. So,
7 we're also looking in terms of proposals. How should
8 we engage the Agreement States in terms of which are
9 definitely our regulatory partners, with 87.5 percent
10 of the radioactive materials licensees? Cannot be
11 ignored.

12 How are we going to engage them on this
13 issue? How -- how should these requirements be
14 adopted? Should we modify the adoption of these
15 requirements? Because as I said previously, they are
16 not currently required to adopt these requirements.

17 So, then to add onto that, we are currently
18 in the process of looking at our whole policy statement
19 concerning Agreement States. So, we're in this quasi
20 framework right now in terms of the Agreement States.

21 So, one other issue is whether or not we
22 should explore mechanisms for our central repository
23 for occupational exposure reporting with some kind of
24 user accessibility. So, maybe there could be some way
25 that persons -- as I said, like with the Agreement

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1 States, when we first came up with the concept of them
2 entering their various -- when we had the NMED Data
3 System, they had to come to us. They had to register.
4 They had to get some kind of passwords to access the
5 system.

6 Maybe we could think about something
7 similar if we have an overall repository for
8 occupational exposure reporting. Next slide, please.

9 This gets us to, I think, some essential
10 questions that the staff has come up with. Now, of
11 course we don't have the universe of all the questions
12 that should be asked in this area. But these are some
13 of the questions that we have come up with.

14 Please, please feel free when you comment;
15 we're hoping that we get a lot of feedback on this issue.
16 Question 1, we put that out there to just stimulate you
17 and assist you in commenting. That was, "What criteria
18 should the NRC use to identify additional categories of
19 licensees that should be required to submit annual
20 occupational exposure reports?"

21 Number 2: What are the benefits of
22 collecting occupational exposure information in one
23 central datable in order to assess the total annual
24 occupational exposure of those individuals who work at
25 more than one licensed facility, or a contractor

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1 facility, during the calendar year, and received
2 occupational exposures at these facilities?

3 At the last meeting, we -- and in the
4 papers, we touched on the fact that living in the
5 Washington Metropolitan area, you might have a
6 physician who maybe works in Virginia, might practice
7 in Virginia, Maryland or D.C. And so, he might be
8 getting exposures not only in two different Agreement
9 States, and the NRC. And how would you account for
10 those different exposures? Next slide.

11 Question 3: Should Agreement States be
12 required to adopt -- adopt regulations that are
13 compatible with occupational reporting requirements?

14 Number 4: Should the NRC consider a gradual expansion
15 of the requirements for various licensee categories in
16 a stepwise fashion?

17 If you look historically at the development
18 of this regulation, as I said earlier, initially, there
19 were four categories that were reporting. Then in the
20 80's, that is when we increased it to the current seven
21 categories that we have in place. So, there
22 historically was this gradual expansion of the
23 categories of licensees that were required to report.

24 Number 5: What are the potential
25 implications and occupational costs associated with

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1 expanding the occupational exposure reporting
2 requirements? Historically, back in 1978, when we went
3 out with this previously to get all the specific
4 licensees to report, including medical licensees, we
5 got a lot of push back, including the fact for why we
6 are probably here now, is that it would increase the
7 costs of medicine -- of healthcare in the country
8 because of additional paperwork or reporting
9 requirements. We might hear that again. Next slide,
10 please.

11 I also would greatly -- we would certainly
12 greatly appreciate you stakeholders taking a look at the
13 various charts in the issue paper where we went through
14 an extensive amount of time to go through and look at
15 NRC's current program of licensing radioactive
16 material.

17 We went through and put in all the various
18 different types of licensees that the NRC currently
19 licensed in terms of radioactive material, and we were
20 certainly -- it would certainly be helpful if you could
21 provide us any information in terms of these categories,
22 in terms of the amount of occupational exposure for
23 these various categories from your knowledge or from
24 your experience, and also whether or not these
25 categories should be included in terms of reporting

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1 information to REIRS. Next slide, please.

2 In summary, we will be accepting comments
3 until November 24th, which is the closing date of our
4 ANPR. We have information here on how you can access
5 the background information on the Part 20 effort. In
6 addition, we are placing all the information relative
7 to these meetings on our outreach website, which is
8 noted at the bottom.

9 So, we want to make sure that the
10 stakeholders are fully informed on how to -- one, how
11 you can submit your comments, and two, how you can get
12 additional information on this effort. So, thank you
13 very much. Are there any questions?

14 MR. CHANG: Thanks, Cardelia. Are there
15 any questions or comments? At this point, I'd like to
16 open it up for members of the public to speak. I would
17 also like to remind everyone that NRC staff will try in
18 most, or in all cases, to answer your questions. But
19 in certain cases, your questions may not have answers
20 now because NRC staff is still working to develop
21 positions on some of these issues.

22 Your questions will be factored into the
23 development of our considerations as part of this
24 advanced notice of proposed rulemaking. First, is
25 there anyone here at headquarters who would like to

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1 speak?

2 MR. BROWN: Keith Brown, University of
3 Pennsylvania. I'll state within many universities,
4 there is support for the idea of having essentially an
5 anonymous database in which one could measure dose
6 performance of given categories of workers so that one
7 could track their own efforts against those of sister
8 institutions.

9 Beyond that, I think there's a lot less
10 support simply because in those categories that the NRC
11 regulates, we for the most part don't have very high
12 doses. We don't see that there is a tremendous issue.

13 When you deal with doses in the X-ray world,
14 and those are somewhat different in that they can be
15 shallow, but you largely don't have doses from byproduct
16 material.

17 I was going to ask the NRC in the position
18 paper speaks of requiring reporting program codes.
19 Would the NRC look at limiting reporting to people in
20 job categories that would warrant reporting? Part of
21 the positions paper -- the position paper requests
22 average doses for categories of licensees.

23 So, to take universities, medical centers,
24 broad scope medicals, all claim that our average dose
25 is minimal in all cases. It's easy when you have

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1 hundreds of people doing DNA sequencing getting no
2 doses, and then three new plant techs, a dozen new med
3 techs, whatever, who are actually getting a dose. When
4 we average, it all goes away.

5 So, if you break it down by what is the dose
6 for a broad scope A license, you're going to get a very
7 low number, but you're not going to get a useful low
8 number. You're going to get a low number that
9 represents a big denominator.

10 It will be -- well, two things. It will be
11 quite a bit of work, and I'll come back to that in a
12 second, to report a large number of people because most
13 universities are badging many, many people. And when
14 we are done reporting, if you don't know why this person
15 is getting 2 or 3 millisieverts a year, and that other
16 person is getting minimal, it is not clear the data will
17 tell you much.

18 I would comment that it would be -- the data
19 would seem to be more useful if it were by job type, and
20 certainly from our perspective, we would not mind
21 knowing what other institutions' doses are, average
22 dose is, for people doing a particular function for
23 comparison to our own.

24 The other comment I'll make is I'm
25 wondering if the NRC has looked at or considered whether

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1 the reporting could be done instead of paperwork from
2 licensees, but via the dosimetry providers - there are
3 not that many dosimetry providers - such that the
4 licensee could designate which doses are reported and
5 not have to do paperwork.

6 Obviously, that would save effort, I think
7 probably on our part. But it also would let us more
8 readily -- let me say it this way. In our institution,
9 we spend a fair amount of time trying to determine which
10 people we are badging because we need to badge them, and
11 which people we're badging because they like having
12 badges.

13 Many other universities do not break it
14 down. If it were a matter of simply identifying to the
15 dosimetry company which ones need to be reported, that
16 might get your, or might not get you, a report that will
17 include people that are doing work that might get them
18 dosed.

19 I will suggest, even though I'm not popular
20 with this, that it might allow people to not give you
21 a lot of reports from people who are doing again DNA
22 sequencing and they're not getting a dose.

23 I've commented on how this affects
24 universities and medical centers. I'll also note that
25 in the research and development category, there is a

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1 broad spectrum of research and development and a wide
2 distribution of what one would expect for doses, and I
3 think you would find the same in some of your other
4 categories as well.

5 So, I think coming back, my two questions
6 are, I believe, A, have you considered a different
7 breakdown? A breakdown that in some way takes into
8 account job type. And B, is it -- have you looked at
9 is it possible, would it be plausible, to do this in a
10 way that didn't require filing of a report, and rather
11 allow the dosimetry companies report out a group of
12 people licensees have identified?

13 MS. MAUPIN: I'm going to take a stab, and
14 if John wants to jump in, or Alan, if you have anything
15 to contribute. The first thing I did is went and looked
16 at NRC's -- you know, on our website, we have our
17 guidance in terms of materializing things. So, I went
18 and I brought some sample licensees.

19 Basically, on the license, it says,
20 "Individuals permitted to work as an authorized user,
21 authorized pharmacists and/or authorized medical
22 physicists." Or, it named individuals there on the
23 license.

24 MR. BROWN: You just name all the
25 individuals who get no dose.

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1 MS. MAUPIN: Okay, that would be fine.
2 That's awesome, okay? So, those are the persons that
3 are named on the license for me. Because I used to do
4 licensing back in the day, where I would see -- but these
5 would be what I would consider as your occupational
6 workers. Are those your occupational -- for radiation
7 protection, do you consider those persons to these
8 persons who were named on the license as these are
9 persons that are working your occupational workers.

10 Now, the other persons you're talking about
11 that are badged; are you talking about the ancillary
12 staff? Are those the persons you're talking about?
13 Who are you talking about?

14 MR. BROWN: If we had to report those
15 people who were named on our license, it would be
16 relatively straightforward. You won't get useful
17 information. Nobody on that list handles materials
18 these days.

19 MS. MAUPIN: Right, okay.

20 MR. BROWN: The people who handle
21 materials are in nuclear medicine. The nuclear
22 medicine technicians.

23 MS. MAUPIN: Okay.

24 MR. BROWN: In research labs, they are
25 generally people working under an authorized user. So,

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1 I think -- again, I think that there would have to be
2 some -- to give useful data as to dose trends, I think
3 one would have to do some amount of work to identify who
4 -- to identify people's actual exposure.

5 MS. MAUPIN: That's great, because --

6 MR. BROWN: And I think the people named on
7 the license actually tend to be -- well, put it this way.
8 There tends to be -- it makes sense, but they tend to
9 be the supervisory people.

10 MS. MAUPIN: Okay.

11 MR. BROWN: Not the people who actually do
12 the work.

13 MS. MAUPIN: Actually get the exposure,
14 yes. Okay, so, see, that's why this is a good
15 discussion. When you go back and you provide your
16 input, which I know you're going to do, that you're going
17 to lay this all out for us. And this is going to be so
18 helpful when we're trying to come up with how we should
19 look at this whole issue of who should report.

20 Because if you look at the way the
21 regulation is currently written, it is written
22 according to these licensed categories that we have
23 established, like industrial radiographers.

24 So, when I looked at it, that's just how I
25 looked at it: based on how we already have it set up.

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1 So, there's a new way that we should start looking at
2 this. That's why we're doing this. We're open to new
3 ideas. That's why we're -- we appreciate it.

4 MR. BROWN: I still think it would be
5 cumbersome.

6 MS. MAUPIN: Okay.

7 MR. BROWN: So, my comments are -- yes, we
8 would prefer to not report, but if it does go this way
9 and we do end up in a new category, has the NRC looked
10 at some way to effectively make -- a way to make it not
11 labor intensive? A way that would allow us to do it
12 easily and efficiently?

13 MS. MAUPIN: I'm going to let Don jump in
14 here.

15 DR. COOL: Let me again say thanks.
16 You've raised a couple of very interesting questions
17 that I think we need to look at. At the present time,
18 we regulate licensees. And so, the requirement can be
19 placed on licensees. We don't license individuals.
20 And so, we don't have requirements in the regulations
21 that are specific for different types of individuals or
22 different categories of individuals.

23 I know that there are other databases that
24 are out there, and not necessarily the NRC's, that have
25 deliberately tried to capture an additional level of

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1 detail, granularity, whatever you might want to call it
2 by job function because that's very useful to help
3 understand trends in particular areas and types.

4 It is not something the NRC has
5 specifically required to date because in part,
6 everybody has their own variations on what they call
7 different people, and those sorts of things. And
8 because we didn't want to start trying to add complexity
9 to the requirement of, "Only if they get X amount of dose
10 over the course of a monitoring period over a year do
11 they report," or otherwise if they're monitored. The
12 individual reports have to be provided.

13 So, you've raised an interesting question
14 that we'll have to look at. I don't know whether there
15 are some clever ways to help get that granularity
16 without necessarily imposing a lot more burden by asking
17 you and everyone else to start providing additional
18 pieces of information, because right now, it is
19 basically individual: their identifier and their dose
20 for the year.

21 That allows us to cross connect if there are
22 people who have been at different facilities that are
23 part of the database. But it doesn't necessarily tell
24 us if they were a nuke med tech for you, and they were
25 a positron emission tomography target processor at

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1 another facility at a different point in the year, or
2 something else which we might consider as different
3 categories.

4 So, I'm going to sort of hold up the mirror.
5 I know you smiled when Cardelia said it, but I'm going
6 to repeat it anyway. It would be greatly helpful to
7 understand your view, not only on that issue, but how
8 that might be written down in a way that wouldn't just
9 add additional pieces of requirement information, which
10 would make the reporting more burdensome, and would it
11 actually make it useful or not?

12 I think the other question you asked,
13 trying to see if my memory is good today or not, is with
14 the dosimetry processors. We have had ongoing
15 discussions with most of the major vendors,
16 particularly in the context of trying to see if they can
17 help us with existing data, which they may have, which
18 wouldn't necessarily have been reported to us through
19 our current reporting requirements.

20 At the present time, again, if I understand
21 correctly from a legal standpoint, and we'd have to take
22 this back to the lawyers, while they might be a licensee,
23 I'm not at all sure that we would be in a position to
24 require them to provide information which was under
25 specific client constraints and otherwise.

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1 There's some other issues that we have to
2 look at, but that's another possibility of trying to
3 look at some of the pieces. Today, most of the reports
4 that are submitted to NRC are electronic files. In
5 fact, with little or maybe none depending on the vendor
6 and how the vendor provides it to a licensee, that which
7 you would get from Landauer or whomever might be doing
8 your proceeding, with a punch of a button can be sent
9 to us and it can be loaded into the database.

10 So, that piece of it is relatively
11 straightforward for a lot of the folks. Whether that
12 would continue to play or not sort of depends on the kind
13 of licensee and the kind of information that you're
14 getting.

15 MR. BROWN: I think you find nobody is
16 using Social Security numbers for the vast majority of
17 the people. So, when one wants to track, if you go to
18 track an individual, you need some sort of a unique
19 identifier. We don't have that. Providing that for
20 everybody that we provide a badge to is difficult.

21 Again, I think the -- I'm not necessarily
22 in favor of the reporting. I don't really think that
23 we have the issues raised in the issues paper apply to
24 our byproduct material. But if it goes that way, I
25 think I, and I suspect others, would be interested in

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1 doing it in a way in which we granted the dosimetry
2 company the authorization to transmit these 12 reports.
3 But not all our reports.

4 If we submit our report electronically, and
5 you want to know our overall average, that's fine. But
6 if you are trying to track an individual, it might be
7 useless.

8 MR. CHANG: If I can -- does -- you've said
9 two things that are important. The current
10 requirements apply to reports on each individual's
11 occupational exposure, and in fact, we need to have a
12 unique identifier. We don't require it to be the Social
13 Security number, but in order for it to work, there's
14 got to be some sort of unique identifier.

15 So, that is -- that's an interesting piece
16 of information that should --

17 MR. BROWN: Like our internal number.

18 MR. CHANG: Right, right. So, that's an
19 interesting point to raise because that would be an
20 added complication that I'm not sure that I had thought
21 of.

22 You also raised an interesting thing for us
23 to consider, which we'll need to try and wrap into the
24 record that I suggest you just sort of add when you put
25 onto it, which is whether or not an acceptable solution

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1 is for you to have provided a specific contractual
2 arrangement with whomever is providing your processing.
3 Therefore, you ask them at the end of the year to punch
4 the button, and to send your set of data that corresponds
5 to this to the NRC for you.

6 I'd have to look at some of the legal
7 requirements. At least conceptually, I'm not sure that
8 it would make a difference if it was your data and
9 provided your institution, your license's compliance,
10 whether you personally punched the button or your admin
11 or medical physicist punched the button, or whether by
12 contract, your dosimetry processor punched the button
13 would make a whole lot of difference to us when the
14 database was populated.

15 So, that's an interesting thought for us to
16 think about.

17 MR. BROWN: An equal way of doing it is they
18 might provide us with the report or its equivalent.

19 MR. CHANG: So, thank you. Some very good
20 thoughts there. Anyone else?

21 MR. PEDERSON: This is Roger Pederson. I
22 work at the NRC in the Office of the Nuclear Reactor
23 Regulation. In your second question, I think I
24 detected a sub-question, and this is why I want to ask.
25 You were talking about having the contractor then report

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1 a subset of all of the dosimetry results from the people
2 that you had monitored.

3 That kind of implies that maybe there's a
4 minimum reportable dose. Maybe some sort of a
5 threshold as to what is reported and isn't reported. Is
6 that -- did I detect that kind of a question? Maybe it
7 wasn't that.

8 MR. BROWN: I'll see if this clarifies.
9 We are not required to monitor people that are going to
10 be at less than 10 percent of the dose.

11 MR. PEDERSON: Okay, that's a
12 simplification of the regulation.

13 MR. BROWN: It is. I understand that.
14 That is almost everyone. Were you to change that to 1
15 percent, it would still be almost everyone. We have
16 many, many people who are getting no dose or virtually
17 no dose, who for a variety of reasons, want to be
18 monitored or are required by some other agency who
19 thinks they need monitoring.

20 The example I brought up last time was
21 radiation oncology. There is no procedure that is done
22 in oncology that doesn't have several feet of concrete
23 between you and the material. But we have badges for
24 those people, and they are not going to be happy if we
25 don't provide them.

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1 The point I was trying to raise though is
2 that we don't have those badges connected to a unique
3 identifier that is available to anyone outside our
4 institution.

5 So, we have our identifiers within our
6 institution and are unique. But if I provide you a
7 whole set of our dose fractions, you won't be able to
8 tell anything about --

9 MR. PEDERSON: The point I was trying to
10 clarify was --

11 MR. BROWN: If the requirement comes down
12 and you have to report doses, but it is of people in job
13 categories, a dozen or two dozen people, then at least
14 it becomes -- well, we have to do what we have to do.
15 But then it becomes much more perhaps manageable to
16 begin to -- for this small subset to get the necessary
17 additional information, etcetera.

18 MR. PEDERSON: The question had a subset of
19 people being reported by the contractor. I was just
20 wondering what that subset was. You explained you were
21 talking about people who were required to be monitored.

22 If they're required to be monitored by a
23 current regulations, then they're required to report
24 that dose.

25 MR. CHANG: So, anyone else here at

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1 headquarters with any questions or comments? Hearing
2 none, I'd like to move on towards the folks on the phone.
3 For the folks on the phone, please press *1, and then
4 we'll have the operator unmute you.

5 OPERATOR: We do have a question by phone.
6 It comes from Ralph Lieto with Saint Joseph Mercy Health
7 Systems. Your line is open.

8 MR. LIETO: Thank you. I have a question
9 regarding the reporting by the agreement states of
10 20.2206. What level of comparability is that
11 requirement at the current time?]

12 MS. MAUPIN: It is what we call a
13 comparability gig, which means it is not required.
14 They are not required to adopt those provisions.

15 MR. LIETO: My question is regarding your
16 -- your question number 3, about Agreement States, and
17 if this was raised to -- let's say if it was made a
18 comparability B, which would mean they would have to do
19 this. Really, it would be very little work, wouldn't
20 it, for the Agreement States? Because the licensees
21 would be the ones that would be reporting this and the
22 -- so that the requirement, if you will, or the oversight
23 by the Agreement States would be simply verifying that
24 their licensees have reported.

25 So, is that a correct assessment if 20 -

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1 what was that - 20.2206 was made category B?

2 MS. MAUPIN: Well, I'm not going to take
3 the liberty of answering for the Agreement States
4 because they would not like that. They are very
5 sovereign, and they really remind us that they're
6 sovereign bodies, governmental bodies.

7 They will also probably say you don't
8 understand all the effort we have to go through to
9 develop a regulation and all the layers that it takes
10 in terms of getting it through our legislature, and
11 getting the attention of the governor, and how much time
12 we have to take from inspection or writing licenses to
13 put into adopting -- just writing up the regulations.

14 So, I'm not going to take liberty with --
15 with that, because I work with the states for a very long
16 time. What I would say is that some of the states might,
17 for their own management of their own Agreement States
18 program, might want to see what -- how their own
19 licensees are managing the dose to their workers. That
20 would translate into their licensees' radiation
21 protection program; how well they are maintaining the
22 effectiveness of their programs.

23 Now, I have a friend in Arizona, in the
24 Arizona program, Mr. Aubrey Godwin, and he reminded me
25 that they already put that in their regulations, even

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1 though it's not a matter of comparability. Some
2 Agreement States are requiring their licensees to
3 submit this information to the NRC.

4 MR. CHANG: Cardelia, if I can add to that?
5 You've raised an interesting procedural point, which I
6 think could be open to some discussion in which I think
7 there may be considerable discussion between the NRC and
8 the states as we would look at what to do because there
9 are in fact of course at least two major options.

10 One is that the state puts in a requirement;
11 the state's licensees report to the states and the
12 states provide it via some mechanism to NRC, or that the
13 states simply have it and there's no centralized
14 database. Those could be two steps in the process.

15 The alternative that I think the way you
16 expressed your statement was that the state would simply
17 require that each of their licensees report directly to
18 the central database, and sort of implicit that the
19 state could then go mine that database for any and all
20 of the data, which would simplify their process.

21 That's an interesting sort of thing that
22 still needs to have some discussion, and in fact may have
23 some legal thoughts around it depending on how states
24 are -- how state law is with regard to collecting
25 information and otherwise.

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1 So, that is something that we're going to
2 have to think about. I'll hold up the little mirror
3 once again, which is to say when you submit some comments
4 into the docket, I would very much invite you to not only
5 make your thought there, but your thoughts on the pros
6 and cons of going directly to a database versus the
7 states and otherwise, as a way of simplifying, reducing
8 burden and otherwise.

9 MR. LIETO: A follow-up question, please?

10 MR. CHANG: Please.

11 MR. LIETO: The reporting into REIRS does
12 not have individual information if I recollect right.
13 Being a medical licensee, I know we had to do this for
14 NRC many years ago, and I think it was a one or two time
15 requirement.

16 MS. MAUPIN: Yes.

17 MR. LIETO: From my radiation, it was just
18 basically dose values and ranges, and numbers that were
19 in that range. So, there was not necessarily anything
20 that could be tied back to individual -- individuals
21 that were being monitored. It was just basically a
22 summary of the doses by that licensee. Is that correct?

23 MR. CHANG: Historically, that was
24 correct. It is no longer correct. The requirements
25 now are for licensees to provide the occupational

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1 exposure for each of their monitored individuals.

2 MR. LIETO: Thank you for the
3 clarification.

4 MR. CHANG: Thank you. Next question?

5 OPERATOR: The next question is from Ruth
6 Thomas of Environmentalists Inc. Your line is open.

7 MS. THOMAS: Thank you. I am familiar
8 with some of this. A number of us, a group of us, have
9 been studying exposure to nuclear materials, whatever
10 the source. I haven't heard much said about the
11 cumulative affect since we started having testing and
12 nuclear power; that people are exposed to -- are exposed
13 to so much more. I remember that 32 study.

14 So, we have in our bodies already these
15 man-made nuclear materials that we didn't have before.
16 And it's hard for me to see how that is being checked,
17 and also you've been talking about exposures of workers.
18 You didn't say too much about exposure of patients.

19 Also, there doesn't seem to be any
20 discussion of the fact that making these radioactive
21 materials for medicine requires uranium mining and
22 other processes which are in turn exposing people, and
23 building up the burden of radioactive materials being
24 in the world, or being -- you know, certainly close to
25 where these activities are going on.

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1 So, it's kind of -- from our observations,
2 it's sort of not being given the complete -- I mean it's
3 sort of accepted that if the doctor or somebody else says
4 these kind of treatments with radioactive material --
5 that that -- there isn't a discussion there of, "Yes,
6 but what are the negative impacts?"

7 What other treatments could be done that
8 didn't involve radioactive material, and in that way,
9 would limit or reduce the exposure that medical workers
10 get from using these?

11 MR. CHANG: Ruth, Dr. Don Cool will try and
12 answer some of your questions. I did want to note,
13 though, that written comments are more than -- we're
14 more than happy to accept written comments as well.

15 MS. THOMAS: I was going to mention that.

16 MR. CHANG: Sure.

17 MS. THOMAS: You need to have statements
18 backed up with -- independent. What I mean by
19 independent -- I think that word needs to be
20 reclassified, because what I mean and what the workers
21 I'm working with mean by independent is it would not be
22 anybody that has a vested interest in nuclear, or is
23 employed by the nuclear industry or employed by the
24 government.

25 MR. CHANG: Sure. I'll pass this over to

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1 Dr. Don Cool. I just wanted to reiterate we more than
2 welcome your written comment as well. Don?

3 DR. COOL: Ruth, thank you.

4 MS. THOMAS: How would I submit this by
5 email?

6 MR. CHANG: There is an email address. It
7 is rulemaking.comments@nrc.gov. So, once again
8 rulemaking.comments@nrc.gov.

9 MS. THOMAS: Rulemaking, this is the
10 rulemaking?

11 MR. CHANG: Yes, ma'am.

12 MS. THOMAS: We you planning on changing
13 exposure levels?

14 MR. CHANG: I'll hand it off to Dr. Don Cool
15 over here to try and answer some of your questions.

16 DR. COOL: Ruth, thank you for some
17 observations. You've touched on a variety of things,
18 and I'll try to provide at least some context, although
19 some of them are outside of the scope of what we're
20 looking at at this particular point.

21 You are correct. At the moment, what we
22 are looking at is reporting of occupational exposure,
23 where we require certain types of licensees to provide
24 specific information on each individual.

25 The approach used for public exposure, or

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1 individuals who may be outside the facility, is a
2 different type of arrangement where licensees are
3 required to provide reports and records of their
4 effluence and their releases, and other materials, but
5 for which there isn't a monitoring on an individual by
6 individual by individual basis. So, it's a different
7 kind of approach.

8 You also mentioned patient exposures. At
9 the present time, the NRC, in looking at the medical
10 activities, focuses its attention on the licensees and
11 medical users of radiation protection programs, their
12 protection of the workers, the protection of
13 individuals who are members of the public who may be in
14 the facility or in the vicinity of the facility, but does
15 not directly regulate the actual exposure of the
16 patient.

17 You made a very interesting statement,
18 which I think I would agree with as a citizen. I would
19 hope that a physician, in talking with their patient and
20 in talking about what things might be necessary for
21 their diagnosis and treatment would talk about, the
22 kinds of tests that are necessary, the kinds of options
23 that are available, and that the patient would be
24 telling the doctor, "Well, I had that sort of test six
25 months ago," or something like this, so that they could

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1 develop their own individual plan.

2 The patient's relationship with the
3 physician is not something that we try to get into the
4 middle of, and say, "Thou shalt do this or that."
5 That's very much something which is part of the
6 Physicians Code of Ethics, maybe requirements or
7 otherwise of medical boards of practice but are not
8 specific.

9 In fact, their use of some radioactive
10 material or X-rays or otherwise is only one very small
11 segment of all the things that they might do in diagnosis
12 and treatment.

13 The third thing I think I heard you talk
14 about was overall cumulative environmental affects from
15 a wide variety of uses in the nuclear industry and
16 otherwise. I would note again that those are handled
17 by some of the other requirements that our particular
18 effort is not looking at at the moment.

19 Note that in fact the Environmental
20 Protection Agency, EPA, just completed a six-month or
21 so comment period where they were looking at whether
22 changes should be made to some of the requirements that
23 are associated with all of the effluence from the
24 nuclear fuel cycle. So, you've identified an
25 interesting issue, and in fact our sister agency is

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1 looking at that particular issue.

2 Just to sort of wrap this up and go back to
3 Richard, we would certainly invite you to send us an
4 email with your thoughts and information. We'll get
5 that into the docket so that we can factor those pieces
6 in. Thank you very much.

7 MR. CHANG: Thank you very much, Ruth.
8 Could we move onto the next person in queue for the Q's
9 and A's on the phone, please?

10 OPERATOR: The next question is from
11 Marvin Lewis, a member of the public. Your line is
12 open.

13 MR. LEWIS: Hi. This is a real simple one.
14 I got the 10 CFR 20.22 wrong. Can you tell me how to
15 look up what this rulemaking is about? What number or
16 whatever?

17 DR. COOL: Yes, sir. I hope I can clarify
18 that. We are looking at changes to 10 CFR Part 20,
19 two-zero, and the particular section that we were
20 talking about is 10 CFR Part 20, section 2206, which are
21 the requirements for reporting of occupational
22 exposure.

23 So, I suspect you may have, in doing a
24 Google search or something, not gotten quite all of the
25 numbers in there. I hope that helps you.

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1 MR. LEWIS: Yes. I got it wrong. I got
2 .22, which meant it didn't come up at all.

3 DR. COOL: Yes.

4 MR. LEWIS: It's 20.226, reports of
5 individual monitoring, that you have in this rulemaking
6 I presume.

7 DR. COOL: Yes, sir, that is correct.

8 MR. LEWIS: Okay, it's up there now.
9 Second question, if I'm allowed.

10 DR. COOL: Certainly.

11 MR. LEWIS: Okay, there's a lot of
12 radiation coming out of nuclear fuel cycle, and it goes
13 into background. This is a very small part of
14 background. It is here. My problem is that I don't see
15 it that way.

16 When I start adding up the numbers, and it's
17 just addition really, it seems that we're putting an
18 awful, awful, awful lot of radiation out into the
19 background. It should be followed. What's worse is
20 that when I was a child, about 67 years ago, the papers
21 were reporting the background of 100 millirem per year.

22
23 Now, the background is being reported at
24 the NRC about several hundred millirems per year. And
25 the EPA is looking at a protective action guideline of

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1 700 milligrams per year for background. Also, when you
2 start looking at the history of the earth, you start
3 looking at something called the pre-Cambrian explosion
4 of light, in which the background jumped from three or
5 four, all the way up to 40.

6 So, a lot of people, a lot of researchers
7 and what have you, are saying it's because the radiation
8 background went below a certain level, supposedly 600
9 or 700 millirems per year.

10 Now, in addition to my problem, I'm seeing
11 that we are avoiding some of the very, very large amounts
12 of radiation that we're putting in the background, and
13 it may be -- and a consequence may well be a reversal
14 of what happened in the pre-Cambrian explosion of light,
15 where we lose our ability to evolve if we haven't
16 already.

17 Thank you. Consider it a comment if you
18 won't consider it a question, please.

19 MR. CHANG: Thank you for the comment, and
20 we welcome written comments to the email:
21 rulemaking.comments@nrc.gov. Sheila, are there
22 anymore questions in the queue?

23 OPERATOR: No more questions in the queue
24 at this time.

25 MR. CHANG: Okay, great. Well, moving on,

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1 I'll now introduce our next speaker, Dr. Donald Cool.
2 Don is a senior advisor in NMSS, and Don will discuss
3 metrication units of radiation exposure and dose. Don?

4 DR. COOL: Okay, thank you, ladies and
5 gentlemen. I know you've already heard my voice. I'll
6 let the folks who are working the webinar get the other
7 power point up and displayed for you, so you'll be able
8 to see the slides that I'm actually talking about. So,
9 she'll hit the little button that says, "Share the
10 page." And hopefully, that will work.

11 All right, so, let's go directly to the next
12 slide. We've already talked about the fact that this
13 actually the fifth issue. This is an issue which has
14 actually in its roots national policy decisions that go
15 back 30 years or more, which goes to some decisions made
16 nationally that at some point the United States should
17 move towards using the metric units.

18 Now, I suspect most of you, when you drove
19 to your office, or the last time you were out in your
20 car otherwise, were very carefully monitoring the speed
21 of your vehicle in kilometers per whatever. You know?

22 So, certainly some of the original
23 expectations about the United States moving completely
24 to the metric system did not exactly come to fruition
25 as perhaps they were originally envisioned.

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1 Nevertheless, some of that issue remains out there.

2 The NRC adopted a metrication policy
3 statement in the early 1990s. 10 CFR Part 20 are
4 regulations for standards in radiation, was published
5 before that policy was put in place, and it is formatted
6 in an order in which the traditional units of exposure
7 - rads, rems, curies - were the primary units. The SI,
8 System International, units are in parenthesis.

9 The appendix B values for annual limits of
10 intake derive their concentrations in occupational
11 exposure in values that can be used for demonstrating
12 compliance for airborne effluence and liquid effluence
13 are in traditional units only.

14 The NRC's metrication policy, when it came
15 out a few years after that time in the mid-90's, said
16 that moving forward, the NRC would format its
17 regulations in significant documents using the SI units
18 first, followed by the traditional units in
19 parenthesis. We can go to the next slide.

20 So, moving back to what our current
21 regulations requires, keep in mind that it is formatted
22 so that when it gives dose limits, it gives it in
23 traditional units first and the SI units in parenthesis.

24 There are some specific requirements,
25 particularly with regards to record keeping, which

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1 require today licensees to use the traditional units for
2 their records. It permits licensees to also have the
3 SI units in parenthesis in their records.

4 So, it requires that traditional units be
5 used. It permits the SI units to be incorporated in the
6 records. Then interestingly enough, the next section,
7 20.2101(c) requires that for shipping purposes,
8 transportation manifests have to be in the SI units or
9 can contain both units.

10 That in part in order to facilitate and make
11 sure that there's consistency in trade, in
12 international trade and otherwise. So, in fact, when
13 you look at the NRC's requirements today, there is a bit
14 of schizophrenia and difference depending on exactly
15 what you're looking at in the current form. We can go
16 ahead to the next slide.

17 So, when we went to the Commission, the
18 Commission directed the staff to not eliminate the
19 traditional units. In fact, the staff had gotten some
20 comments in its development over the last few years of
21 trying to get initial positions, such as from the Health
22 Physics Society and otherwise, that we should take the
23 step of simply eliminating the traditional units, and
24 simply use the SI units in our regulations.

25 The Commission said, "Not so fast. Do not

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1 get rid of them. Both the traditional units and the SI
2 units should be maintained."

3 Thus, the staff's proposal for trying to
4 further develop a possible regulatory basis is that we
5 would do exactly as the current metrication policy of
6 the Commission directs, which is that we would in moving
7 forward with any revisions format the regulations with
8 the SI units first, and the traditional units in
9 parenthesis for the various limits that are contained
10 in the regulations. Go to the next slide.

11 However, it is perhaps not quite that
12 simple for two reasons. The first is the question of,
13 "So, what do we do with all of those numeric values in
14 the appendix that are used for purposes of demonstrating
15 compliance, and which in fact other regulations used as
16 a citation as a trigger value for when certain reports
17 or other information might need to be provided to the
18 NRC?"

19 Because currently, those numerical values
20 are all in traditional units. So, we're soliciting
21 some views and information on the implications of
22 changing that table to either be in the SI units, or some
23 combination of the above.

24 In this particular case, it's not quite as
25 simple as simply saying, "The dose limit is thus and so."

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1 Because changes in dose are integer numbers. They're
2 not the same number, but they differ by a factor of 10
3 or a factor of 100. So, the number is still the same.

4 In the case of looking at activity, as in
5 the amount of radioactive material that you have or the
6 concentration of radioactive material, you get a
7 different number if you look at it and you measure in
8 terms of curies or mircocuries or whatever the
9 appropriate unit, versus if you look at it in the SI
10 value, which is becquerels.

11 In fact, you have to run out to four, five,
12 six decimal places before you get them to be pretty close
13 to each other. So, it's not simply a matter of listing
14 one unit and another set of units.

15 I've noted on this slide here that the NRC
16 has already had to face this issue in a different
17 regulation, which were requirements that were put in
18 place about a year ago dealing with security of some
19 radioactive materials.

20 In that instance, the NRC chose to have the
21 SI unit be the regulatory standard. In other words, the
22 requirements were in becquerels, and that we provided
23 the values in the traditional units, the curies, to
24 several significant figures for the convenience and use
25 of licensees.

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1 Now, that obviously has some implications
2 for how we would format the table, the kind of
3 information that would be in there. So, if we can go
4 to the next slide, we'll start to work through several
5 of these questions.

6 The first one goes back to the original use
7 of the policy statement, which is, "If for purposes of
8 applying the policy statement to dose limits and other
9 references in the regulation itself, are there
10 significant implications of changing the order from
11 traditional with the SI in parenthesis to the SI with
12 traditional being in parenthesis?"

13 Are there any particular issues or burdens
14 that might be caused to certain classes of licensees or
15 otherwise? If we can, go to the next slide.

16 The second question gets to what we should
17 do with the record keeping, and from there to the
18 requirements for reporting. Because logically
19 speaking from a simple plain-language standpoint, if
20 you write the regulations so that the regulation
21 specifies dose limits in SI units, the metric units, it
22 probably doesn't necessarily make sense to then
23 continue a requirement that says that licensees have to
24 keep their records in traditional units.

25 What are the implications of allowing

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1 licensees to use either set of units, or both sets of
2 units? In similar situations, we have usually required
3 that you keep your records in one set and you have to
4 be consistent about it. You can't use some one place
5 and some another place.

6 So, there are implications associated with
7 that. Then following that, are there implications --
8 well, if you keep your records in the metric units now,
9 should you be allowed to report them in the metric unit
10 since you provide reports in the units in which you keep
11 the records?

12 Each of those stages has some additional
13 complications that we would like viewpoints from
14 licensees on. This not only is a simple matter of
15 providing the records and keeping the records, but being
16 able to explain the information, being able to
17 communicate the information, making sure that people
18 know exactly what set of units you're talking about at
19 any given time. Because there are potentially some
20 complications if you say there was one of something.

21 Well, one rad of radiation is a whole lot
22 different from one sievert of radiation and the
23 implications are certainly quite different. So, we're
24 interested in some views on that.

25 The third question has to do with views

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1 associated with how the NRC might format and present the
2 information in our appendices; whether it should be
3 maintained under the traditional units - again that
4 doesn't follow what the policy statement would provide
5 for at the moment - should it be provided in the metric
6 units only, which would again be at least some exception
7 to the policy statement?

8 Do you put in both sets of units so every
9 single number that you have on the table becomes two sets
10 of numbers? They can get a more complicated table.

11 Do you put just one set of units into the
12 regulation and have the other set in a guidance document
13 or NUREG document for the convenience of licensees and
14 users. Some of those other sorts of things we're
15 inviting views and information on that.

16 If we can go to the last slide then, that
17 wraps up this particular set of questions. It's a
18 rather interesting set. We would invite comments and
19 questions on that, and other things we can clarify at
20 this time.

21 MR. CHANG: Thanks, Don. Are there any
22 comments or questions at this time? At this point, I'd
23 like to open it up for members of the public to speak.
24 First, is there anyone here at headquarters who would
25 like to speak?

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1 MS. ANDERSON: This is Ellen Anderson from
2 the Nuclear Energy Institute. We recognize the policy
3 statement by the Health Physics Society to use SI units,
4 and we see this issue from a power plant perspective.
5 One of the things I think we need to think about is, at
6 least within the power reactors, we have something
7 called emergency plans.

8 Those emergency plans branch off and
9 involve Environmental Protection Agency regulations,
10 Federal Emergency Management Agency recommendations.
11 It also involves the use of local officials as well as
12 state officials.

13 If we are going to start using SI units
14 within our power reactors, then in order to be able to
15 be speaking the same language, something I don't know
16 whether the Commission has considered or not, but we
17 also have to think about the other communities of people
18 that we communicate radiation units to, such as again
19 the EPA, FEMA, the local officials, and how all this will
20 affect the emergency plans as well.

21 I mean we're talking astronomical costs
22 down the road because again, it is not just power reactor
23 procedures and training. We're now looking at agencies
24 and hundreds, thousands, of people that would be
25 affected by this as well. That's all I have. Just a

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1 comment.

2 MR. CHANG: Thank you, thank you.
3 Hopefully, you'll be --

4 DR. COOL: Thanks, Ellen. I'm sure you'll
5 write that in as part of the comments the industry will
6 submit. I will tell you that we are well aware of those
7 communication issues; that this one is much bigger than
8 just the NRC.

9 We have ongoing discussions with EPA, the
10 Department of Energy, states and otherwise; the
11 question is communication in being sure that if we have
12 to respond to an event that we don't manage to confuse
13 ourselves is one of the things that is very important
14 to us.

15 MS. ANDERSON: And recognize that it is not
16 just the communication, but it is the training and the
17 understanding of what those units mean. Again, I'm not
18 talking just my radiation protection technicians or
19 staff, or even plant staff. I'm talking about the
20 community folks that volunteer to be part of the
21 emergency response teams. You know, drills,
22 exercised. Heaven forbid they're the real thing.

23 And so, again, we're concerned about that.
24 Something beyond even our own issues within the plant.

25 MR. CHANG: Thank you for the comment.

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1 Anyone else here at headquarters with comments,
2 questions? Okay, great. Not hearing any, now we'll go
3 to the phones. Is there anyone on the phone who would
4 like to speak? If so, please press *1, and we'll have
5 the operator unmute you.

6 One thing I would like to note though is if
7 we could try to keep the comments within the scope of
8 the advanced notice of proposed rulemaking, that would
9 be appreciated. Sheila, anyone on the phone?

10 OPERATOR: Actually, no questions by phone
11 at this time.

12 MR. CHANG: Okay, great. Not hearing any
13 questions on the phone, I would like to open up the
14 questions or comments here at headquarters first, and
15 then on the phones, in regards to encompass topics from
16 the previous meetings within the scope of the advanced
17 notice of proposed rulemaking. Anyone here at
18 headquarters?

19 Hearing none, I'd like to open it up for the
20 folks on the phone regarding previous topics discussed
21 within the advanced notice of proposed rulemaking.
22 Please press *1 to let the operator know that you're
23 interested in asking a question.

24 OPERATOR: We do have a question from James
25 Carswell at Southern Nuclear. Your line is open.

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1 MR. CHANG: Thank you.

2 MR. CARSWELL: This is James Carswell. I
3 just want to add onto what Ellen had mentioned about the
4 additional costs and all to switch over to the SI units.
5 One of them is have we looked at the costs involved with
6 instrumentation, as well as training issues, procedure
7 issues, as well as licensee documents and that type of
8 thing?

9 Just switching over instrumentation to go
10 into instruments that are SI, plus the opportunities for
11 error if you're still using instruments that read out
12 in millirems while you're trying to convert over to the
13 SI units and the opportunities for errors, there's
14 possibly for overexposure with it.

15 I'm looking the costs. I know that from
16 the industry standpoint, you're looking at several
17 hundreds of thousands of dollars per plant just to get
18 instruments over to that system, which could be done,
19 but there's just a lot of cost involved. So, it should
20 be looked at or under consideration for this.

21 DR. COOL: Thank you very much for the
22 observation. We agree with you, and having said that,
23 this is your opportunity when you send in materials to
24 actually give us specifics that will help us try to make
25 those estimates of cost.

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1 I would much prefer for all of you to give
2 me the numbers that you think it would take for your
3 facilities and information, your instruments and
4 otherwise, rather than us having to try and make a guess
5 in terms of writing down what we think the various
6 implications might be in writing a regulatory analysis.

7 So, we very much agree with you. We know
8 that is a set of issues, and I would invite you to give
9 us as much data and information as you can that would
10 help us to be reasonable accurate in trying to make an
11 assessment of what the implications of various
12 approaches might be.

13 OPERATOR: We do have one more question.
14 It comes from Ralph Lieto, of Saint Joseph Mercy Health
15 System.

16 MR. CHANG: Thank you. Ralph?

17 OPERATOR: Mr. Lieto, we are not able to
18 hear you. Perhaps you're on mute.

19 MR. LIETO: Yes, I was. I'm sorry.
20 Follow-up question to the implementation. Was there
21 anything stated in the presentation or in the advanced
22 notice that indicated time for implementation of any
23 such conversion or implementation?

24 DR. COOL: That's a wonderful question,
25 and I'm sure the ANPR only would've contained a very

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1 general sort of statement of the thing. Let me ask
2 Cardelia to answer, and then I'll talk a little bit more.

3 MS. MAUPIN: The answer to that question is
4 no. In terms of what we have is some questions in terms
5 of cumulative effects of regulations. So, we're asking
6 our stakeholders relative to any of these potential, and
7 I want to put that in parenthesis, potential revisions.
8 We haven't decided yet what kind of time frame we should
9 look at if we move forward on some of these issues.

10 I want to assure you that on a number of
11 these issues we have not decided whether or not we're
12 going to move forward or not, and that's why we're
13 reaching out to our stakeholders. That's why we're
14 getting educated, and you're educating us today.

15 So, you will educate us as well by sending
16 in your comments. So, the answer is no, and look at
17 those cumulative effects and regulation comments in our
18 notice, and help us in addressing those questions.

19 DR. COOL: Thank you, Cardelia. Let me
20 use your question as a platform to just very briefly
21 outline sort of the next steps.

22 Obviously, the NRC staff right now is still
23 accepting comments, and will be for another month or so
24 on our advanced notice of proposed rulemaking. We'll
25 be taking a look at all of that information, and we'll

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1 be starting to develop a draft regulatory basis.

2 The staff would start to look at it, and
3 start making some initial decisions of where we think
4 all of the information should take us. At some point,
5 and I am not going to pick a date, because if I pick the
6 date the only thing I could be sure of is that I'd be
7 wrong, but at some point, the staff would in fact provide
8 a preliminary draft regulatory basis for public
9 comment, which would be another opportunity for
10 everyone to take a look at what the staff has put
11 together, what we believe we have in terms of
12 information, allow stakeholders to provide additional
13 information.

14 With that information, the staff would then
15 take the draft regulatory basis to our Commission for
16 the Commission as a voting matter for approval before
17 actually beginning the preparation of a proposed rule.

18 Presuming for a moment that there are some
19 set of issues that the staff chooses to move forward in
20 a draft regulatory basis that the Commission agrees that
21 that regulatory basis is supported and tells the staff
22 to move forward with the proposed rulemaking, the
23 proposed rulemaking then of course would be again
24 another opportunity for comment, where there would at
25 that point be specific regulatory proposals, changes to

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1 the regulatory text for comment.

2 The staff would have to take all of that
3 comment and prepare what it believes would be the final
4 rule, which would again require Commission's approval.

5 So, as you can imagine that's not going to
6 be a process that's all going to be done in the next year,
7 or even two or otherwise. There will be a fair bit of
8 time, and there are a number of steps, and there are at
9 least several additional opportunities as things become
10 more refined for information and input.

11 What I think is more important at this
12 moment to reinforce is this is the opportunity for
13 everyone to tell us all the bits and pieces and
14 information and background that you think would help us
15 decide what the right thing to do might be, and why.

16 It doesn't help just to say, "We think you
17 should do this," or, "We think you should do that."
18 What helps a lot more is, "We think you should do this
19 for the following reasons, and here's the following
20 data, and here are the costs associated with this, and
21 the implications." Because all of that needs to be part
22 of our development of regulatory basis that allows us
23 to look at not just the proposal, but a regulatory
24 analysis and implications that we have to prepare in
25 order to make a decision.

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1 MR. CHANG: Any more questions, Sheila,
2 from folks on the phone?

3 OPERATOR: No further questions at this
4 time.

5 MR. CHANG: Okay, well, if there are no
6 more questions or comments, we'll start a wrap up.

7 MS. ANDERSON: Can I just make a comment?

8 MR. CHANG: Please.

9 MS. ANDERSON: This is Ellen Anderson from
10 the Nuclear Energy Institute. I just want to say that
11 I appreciate all the hard work you've done in this area,
12 and the public meetings that we've had throughout the
13 weeks.

14 I think it has been -- some of us have been
15 here everyday, and we really appreciate this
16 opportunity. I just want you to take into
17 consideration something as you're looking going forward
18 with this, and it has to do with the whole issue of
19 cumulative impact of regulation.

20 For those of you especially on the phone who
21 may not be aware of all this, from a nuclear energy
22 industry perspective, we have basically two -- actually
23 three issues going on right now.

24 The EPA's 40 CFR 190, which is the Radiation
25 Protection Program, has six major issues that could

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1 possibly be changed in the regulations, which will cause
2 quite a bit of resources, okay? Human and monetary
3 resources for the nuclear energy industry, as well as
4 the six issues in Part 20, okay?

5 Any one of them in themselves are going to
6 be a drain of resources on people who are protecting
7 worker safety and public safety. Then on top of that,
8 there is an imminent publication of changes to Part 50,
9 appendix I, which will affect the power reactors.

10 There's probably five or six issues there.
11 So, we're talking somewhere around maybe 18 issues on
12 the table right now to change. When you add all that
13 up, you're looking at resources that will take -- again,
14 we're concerned will take away from worker safety as
15 well as safety from members of the public.

16 None of these areas are areas that people
17 in their own minds will do on purpose, but there are --
18 there's opportunity for errors with this much change.

19 So, one of the things we want you to do is
20 consider all this change, and again, looking at the
21 timing of it. If we do them all at once, I think we're
22 talking about a perfect storm here, and I really don't
23 -- obviously no one wants that to happen.

24 So, I just want -- for the record, I want
25 you to understand the whole issue of cumulative impact

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1 to your Radiation Protection Programs. This is a big
2 deal, and we take it very seriously. Thank you.

3 MR. CHANG: Thank you. Okay, well, if
4 there are no more questions or comments, we'll start our
5 wrap up. Before I turn it over to Don for closeout, I'd
6 like to remind everyone to fill out the feedback form
7 and leave it with us.

8 If you prefer, you can fill it out and mail
9 it to us at your convenience. We really want to hear
10 from you.

11 As we mentioned before, we want everyone to
12 know that even though your feedback will be included in
13 the transcript, only written comments will be addressed
14 in the regulatory basis. So, please be sure to submit
15 your comments in writing.

16 We also want you to know that the webcast
17 at the kickoff meeting on September 24th is available
18 to public viewing on the website, as are slides and the
19 transcript. In fact, all of the presentation materials
20 from all of these meetings will be made available at the
21 site.

22 I also wanted to thank our transcriber,
23 John, and our operator, Sheila, for providing excellent
24 support for today's meeting. And with that, I'll turn
25 it over to Don for closeout.

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1 DR. COOL: Thank you, Richard. Let me
2 thank each of you. I know that some of you, Ellen is
3 sitting here in the room and a number of you on the phone
4 bridge, have been with us every single week working
5 through this.

6 We appreciate all of the time and effort
7 that you're putting into it. We are very much looking
8 forward to all of your input. I want to use this as yet
9 another opportunity to remind you that we really do want
10 you to submit comments on the record. You've heard a
11 little statement each time that the comments are what
12 we'll be specifically addressing in the regulatory
13 basis.

14 Yes, we're transcribing a meeting.
15 Obviously, we're listening to all this. We're
16 factoring all of that into our thinking, but it doesn't
17 necessarily mean that when we write something up, you're
18 going to see transcript at page thus and so, with all
19 of those individual pieces documented out.

20 The way to ensure that we're taking a look
21 at it, and to help refine the comments and views, and
22 provide us the additional information that really helps
23 us understand the basis is to actually send it in,
24 whether it's by an email; whether it's actually
25 uploading the file to regulations.gov, faxing it in,

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1 mailing it in.

2 We'll take comments most any way you wish
3 to send them to us, and we'll try to take a look at all
4 of that information. We'll be continuing to receive
5 comments until November 24th.

6 While that seems like a long way away, it's
7 not actually all that far away, and I'd really encourage
8 you once again to send us the information. Not just the
9 short answers to the question, but all of the whys and
10 background and additional information; all the things
11 that you would to see reflected in information that can
12 help us develop positions in this particular area.

13 We very much appreciate all of your time and
14 effort, and we thank you and look forward to hearing
15 from you. Thank you very much.

16 OPERATOR: That concludes today's
17 conference. Thank you for participating. You may
18 disconnect at this time.

19 (Whereupon, the above-entitled matter went
20 off the record at 2:40 p.m.)

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